Donations to Political Parties 2015

Report to the Chairman of Dáil Éireann pursuant to section 4(1) of the Electoral Act 1997



Coimisiún um Chaighdeáin in Oifigí Poiblí

Standards in Public Office Commission

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Foreword

I am pleased to furnish this report to the Ceann Comhairle (Chairman of Dáil Éireann) in accordance with section 4(1) of the Electoral Act 1997, as amended (the Act). The report relates to annual donation statements/certificate of monetary donations & statutory declarations, in respect of 2015, furnished to the Standards in Public Office Commission (the Commission) by political parties pursuant to section 24 of the Act.

Janua Meeffe, Justice Daniel O'Keeffe

Chairman

June 2016

Chapter 1 Introduction

Not later than 31 March each year, political parties are required by section 24(1)(b) of the Act to furnish a donation statement, covering the previous calendar year, to the Commission. During 2015 there were 22 political parties registered to contest Dáil or European elections that were obliged to furnish a donation statement for 2015 to the Commission.

Section 4(1) of the Act requires the Commission to consider every donation statement furnished to it and where it considers it appropriate to do so, to furnish a report in writing to the Ceann Comhairle (Chairman of Dáil Éireann) on any matter arising.

Chapter 2 Donations disclosed by political parties

Section 24(1)(b) of the Act provides that a donation statement is a written statement, in a form directed by the Commission, signed by an officer of the political party stating that a donation, exceeding €1,500, had been received during the preceding year and stating in respect of each such donation, among other things:

- the aggregate value of the donations and
- the name, description and postal address of the person by or on whose behalf the donation was made.

The maximum value of donations which a political party can accept from the same person in the same calendar year is €2,500. A party may not accept a corporate or business donation in excess of €200 unless the body is registered with the Commission as a Corporate Donor. A political party is also precluded from accepting foreign donations from an individual (other than an Irish citizen) who resides outside the island of Ireland. Similarly no donation, of any value, may be accepted from a body corporate or an unincorporated body of persons which does not keep an office in the island of Ireland from which at least one of its principal activities is directed.

Amount of donations disclosed by political parties

The total value of donations disclosed by parties during 2015 was €172,794. Appendices 1 and 2 show in detail the donations disclosed by political parties for 2015. A summary of the donations disclosed is shown below:

Party	Total Donations disclosed
Party	€
Anti - Austerity Alliance	11,592
Fine Gael	98,752
Green Party	4,880
Social Democrats	2,500
Renua Ireland	5,000
Stop the Water Tax – Socialist Party	37,710
The Labour Party	7,500
Workers and Unemployed Action	4,860
Total	172,794

Timeliness of political party returns

Under section 25 of the Act, it is an offence for the appropriate officer of a political party to fail to furnish a donation statement/certificate of monetary donations/statutory declaration to the Commission by the specified date. The deadline for furnishing the required documentation was Thursday 31 March 2016. Ten of the twenty two political parties required to furnish a donation statement/statutory declaration to the Commission did so on or before the 31 March.

The Commission was required to engage in correspondence after the deadline had passed with some political parties in order to ensure the required documentation was received. In accordance with Section 4(2) of the Act the Commission was also required to contact ten political parties and request that errors and/or minor omissions on their donation statement/certificate of monetary donations be rectified and returned to the Commission within 14 days. The list of parties and the dates when material was received can be seen on the table below.

Party	Date received
Anti - Austerity Alliance	15 April 2016
(1 Jan – 31 Aug 2015)	·
Anti - Austerity Alliance/People Before Profit	8 April 2016
(1 Sep – 31 Dec 2015)	
Catholic Democrats (The National Party)	31 March 2016
Communist Party of Ireland	27 April 2016
Direct Democracy Ireland	6 May 2016
Fianna Fáil	23 March 2016
Fine Gael	31 March 2016
Fis Nua	8 March 2016
Green Party	1 April 2016
Independents 4 Change	31 March 2016
Irish Democratic Party	31 May 2016
Kerry Independent Alliance	11 April 2016
People Before Profit Alliance	8 April 2016
(1 Jan-31 Aug 2015)	
Renua Ireland	18 March 2016
Social Democrats	30 March 2016
Sinn Fein	31 March 2016
Stop the Water Tax – Socialist Party	31 March 2016
The Labour Party	25 April 2016
The Workers Party	19 April 2016
United Left	6 May 2016
United People	22 April 2016
Workers and Unemployed Action	24 March 2016

Chapter 3 Accounting Units

The treasurer or any other person responsible for dealing with donations to a branch or other subsidiary organisation of a political party must open and maintain a political donations account in a financial institution in the State and lodge to that account any donations received.

By 31 March each year, this person must furnish to the Standards Commission:

- a statement from the financial institution where the political donations account was opened specifying the transactions that have taken place in relation to the account during the preceding year (bank statement), and
- a certificate (Certificate of Monetary Donations) signed by him/her, stating that all monetary donations received during the preceding year were lodged to the account and that all amounts debited from the account were used for political purposes, and
- a statutory declaration, signed by him/her, that, to the best of the person's knowledge and belief, the certificate is correct in every material respect and that all reasonable action has been taken in order to satisfy him/herself as to the accuracy of the certificate.

It is an offence, under Section 25(1)(c) of the Act, for the treasurer/responsible person of an accounting unit to fail to comply with this requirement.

Table of Accounting Units returns received in respect of 2015

Political Party	Returns Received before deadline	Returns Received After deadline
AAA-PBP	11	2
Catholic Democrats	1	0
Direct Democracy Ireland	1	0
Fianna Fáil	36	0
Fine Gael	40	14
Fis Nua	1	0
Green Party	16	0
Independents 4 Change	1	0
Irish Democratic Party	0	1
Renua Ireland	1	0
Sinn Féin	10	5
Social Democrats	1	0
Stop the Water Tax - Socialist Party	1	0
Communist Party of Ireland	0	1
The Labour Party	19	16
The Workers Party	1	0
United Left	1	0
United People	0	1
Workers and Unemployed Action	1	0
Total	142	39

It is a matter of regret that a significant percentage of accounting units (22%) fail to cooperate with the Commission and only comply with their statutory obligations once the matter is about to be referred to An Garda Síochána.

Funds held by accounting units in 2015

Accounting units are not required to submit a donation statement to the Commission. Thus, the Commission cannot with certainty ascertain the provenance of the monies held in the accounting units' political donations accounts. An examination of the bank account statements submitted, and enquiries made, indicates that the funds are made up of donations, monies received on foot of fund-raising activities and transfers of money from party headquarters. It is understood that the transfer of funds from party headquarters usually arises from accounting units being allocated a share of the proceeds of a national draw which is in proportion to the number of tickets that the particular accounting unit sold.

As a consequence of section 23(B)(8) of the Act, details of certificates of monetary donations and bank statements furnished to the Commission by political parties and their accounting units are not laid before the Houses of the Oireachtas nor put on public display. However, the Commission, having analysed the returns for 2015 submitted to it, has decided to publish aggregate figures for those political parties with a significant number of accounting units. This is to illustrate the need for further refinement of existing legislation to ensure that a reasonably accurate picture of political party finances is available to the public.

The table below gives details of the position with regard to the number of accounting units of the larger parties from which the Commission received returns for 2015. At the time of writing some 6 accounting units had failed to submit complete bank statements to the Commission and, therefore, the table below may not show the total amount of funds held by all accounting units.

Political Party (total no of accounting units)	No of accounting unit bank statements received	Opening bank balance (of all returns received) * €	Year end bank balance (of all returns received) *
AAA-PBP (13)	13	18,037.49	41,122.66
Fianna Fáil (36)	34	204,284.26	213,482.84
Fine Gael (54)	54	292,630.13	331,336.54
Green Party (16)	16	37,807.94	38,931.94
Sinn Féin (15)	15	4,191.14	4920.54
The Labour Party (35)	33	61,540.93	61,471.64
Others** (13)	11	45,822.69	119,143.33
Total (182)	176	664,314.58	810,409.49

^{*}Recorded from bank statements.

^{** 13} of the political parties registered in 2015 have no more than one accounting unit and their returns are aggregated as 'Others' in the table above.

Chapter 4 Publication of Statutory Documentation

In accordance with section 24(7)(a) of the Act, the Commission has today laid the donation statements/statutory declarations furnished by political parties before each House of the Oireachtas.

In accordance with section 73 of the Act, the Commission has made the donation statements/statutory declarations available for public inspection and copying at its offices on 18 Lower Leeson Street, Dublin 2. The information is also available on the Commission's website www.sipo.ie

APPENDIX 1
Summary of donations disclosed by Political Parties for 2015

Political Party	Total disclosed
	€
Anti -Austerity Alliance (1 Jan – 31 Aug)	11,592
AAA-PBP (1 Sep – 31 Dec 2015)	NIL
Catholic Democrats (The National Party)	NIL
Communist Party of Ireland	NIL
Direct Democracy Ireland	NIL
Fianna Fáil	NIL
Fine Gael	98,752
Fís Nua	NIL
Green Party	4,880
Independents 4 Change	NIL
Irish Democratic Party	NIL
Kerry Independent Alliance	NIL
People Before Profit Alliance (1 Jan - 31 Aug 2015)	NIL
Renua Ireland	5,000
Sinn Féin	NIL
Social Democrats	2,500
Stop the Water Tax - Socialist Party	37,710
The Labour Party	7,500
The Workers Party	NIL
United Left	NIL
United People	NIL
Workers and Unemployed Action	4,860
Tota	al 172,794

Appendix 2

Details of donations disclosed by political parties for 2015

Anti - Austerity Alliance (1 Jan -31 Aug)

Name & address of donor	Description of donor	Value of donation
Kieran Mahon,	Individual	1,664.00
7 Bolnoor Grove, Tallaght,		
Dublin 24		
Cian Prendiville,	Individual	2,500.00
45 Brookville Gardens,		
Clareview, Limerick		
Michael O'Brien,	Individual	1,664.00
65 Robswall Crescent,		
Malahide, Co.Dublin		
Eugene Coppinger,	Individual	2,500.00
46 Forest Walk, Rivervalley,		
Swords, Co.Dublin		
Mick Murphy,	Individual	1,664.00
78 Whitechurch Way,		·
Rathfarnham,		
Dublin 16		
Terrence Kelleher,	Individual	1,600.00
9 Hillside Close, Skerries,		
Co. Dublin		
TOTAL		11,592.00

Stop the Water Tax - Socialist Party

Name and address of	Description of donor	Value of donation
donor		
John Burtchell,		
5 Saddlers Crescent,	Individual	2,200.00
Mulhuddart,		
Dublin 15		
Ruth Coppinger,		
159 Castlecurragh Heath,	Individual/TD	2,500.00
Mulhuddart, Dublin 15		
Eugene Coppinger,		
46 Forest Walk, River Valley,	Individual	2,500.00
Swords, Co. Dublin		
Donal Griffin,		
4 Chancery Hall,	Individual	1,800.00
North King St,		
Dublin 7		

Anthony Heatherington, 8 Ardfield Drive, Grange, Douglas, Cork	Individual	2,160.00
Joe Higgins, 155 Briarwood Close, Mulhuddart, Dublin 15	Individual	2,500.00
Terry Kelleher, 9 Hillside Close, Skerries, Co.Dublin	Individual	1,680.84
Kieran Mahon, 7 Bolbrook Grove, Tallaght, Dublin 24	Individual	2,496.00
Conor McLiam, 6 Pinewood Ave, Archer Street, Kilkenny	Individual	2272.50
Mick Murphy, 78 Whitechurch Way, Rathfarnham, Co.Dublin	Individual	2,280.00
Mick Murphy, 23 Lissadell, Maryborough Douglas, Co Cork	Individual	2,400.00
Paul Murphy, 37 The Close, Kingswood, Tallaght, Dublin 24	Individual/TD	2,291.63
Michael O'Brien, 65 Rosswall Crescent, Malahide, Co. Dublin	Individual	2,082.97
Diana O'Dwyer. 15 Thor Place, Stoneybatter, Dublin 7	Individual	2,408.00
Marion O'Sullivan, 69 Dowscourt, Bishopstown, Cork	Individual	2,258.00
Cian Prendiville, 45 Brookfield Gardens, Clareview, Limerick	Individual	2,261.00
Helen Redwood, 185 Castlecurragh Vale, Mulhuddart, Dublin 15	Individual	1,620.00
Total		37,710.94

The Labour Party

Name and address of donor	Description of donor	Value of donation
SIPTU, Liberty Hall, Dublin 1	Trade Union/Corporate Donor	2,500.00
TSSA, Nerney's Court, off Temple Bar, Dublin 1	Trade Union/Corporate Donor	2,500.00
GMB, 14 Upper Mount Street, Dublin 2	Trade Union/Corporate Donor	2,500.00
Total		7,500.00

Workers and Unemployed Action

Name and address of donor	Description of donor	Value of donation
Seamus Healy, TD, 56 Queen Street, Clonmel, Co Tipperary	Individual/TD	2,400.00
Pat English, Cashaniska, Rathronan, Clonmel, Co Tipperary	Individual/ Councillor	2,460.00
Total		4,860.00

Renua Ireland

Name & address of donor	Description of donor	Value of donation
Eddie Hobbs, Unit W9A1, Tougher Business Park, Newhall, Naas, Co. Kildare	Individual	2,500.00
Gerard Barry, 1 Carragh Drive, Knocknacarra Road, Galway	Individual	2,500.00
Total		5,000.00

Social Democrats

Name & address of donor	Description of donor	Value of donation
Michael Chadwick, Carrigoona House, Rocky Valley Drive, Kilmacanogue, Co. Wicklow	Individual	2,500.00
Total		2,500.00

Fine Gael

Name & address of donor	Description of donor	Value of donation
James Bannon TD	Individual/TD	1,583.00
Conor Barry, 235 Ballantyne Ave North, Montreal West, Quebec, Canada	Individual	2,125.00
(FG have confirmed that Mr Barry is an Irish citizen)		
Pat Breen TD	Individual/TD	1,515.00
Richard Bruton TD	Individual/Minister	2,189.41
Senator Colm Burke	Individual/Senator	1,528.50
Jerry Buttimer TD	Individual/TD	1,940.50
Catherine Byrne TD	Individual/TD	1,832.75
Ciaran Cannon TD	Individual/Minister	1,583.00
Joe Carey TD	Individual/TD	1,699.04
Deirdre Clune,	Individual/MEP	1,940.50
144 Blackrock Road, Cork		
Paudie Coffey TD	Individual/Minister	1,643.00
Paul Connaughton TD	Individual/TD	1,515.00
Marcella Corcoran Kennedy TD	Individual/TD	1,583.00
Simon Coveney TD	Individual/Minister	2,060.50
Michael Creed TD	Individual/TD	1,515.00
Jim Daly TD	Individual/TD	1,583.00
Jimmy Deenihan TD	Individual/Minister	1,687.40
Pat Deering TD	Individual/TD	1,515.00
Regina Doherty TD	Individual/TD	1,576.80
Paschal Donohoe TD	Individual/Minister	2,500.00

Andrew Doyle TD	Individual/TD	2,119.05
Bernard Durkan TD	Individual/TD	2,275.38
Damien English TD	Individual/Minister	2,241.00
Frances Fitzgerald, TD	Individual/Minister	2,058.65
Charlie Flanagan TD	Individual/Minister	1,917.60
Noel Harrington TD	Individual/TD	1,515.00
Simon Harris TD	Individual/Minister	1,643.00
Brian Hayes, 48 Dunmore Park, Kingswood Heights, Tallaght, Dublin 24	Individual/MEP	2,500.00
Tom Hayes TD	Individual/Minister	1,752.60
Martin Heydon TD	Individual/TD	1,515.00
Heather Humphreys TD	Individual/Minister	1,635.00
Derek Keating TD	Individual/TD	1,789.83
Paul Kehoe TD	Individual/Minister	1,575.00
Sean Kelly, Gortoe, Killarney, Co.Kerry	Individual/MEP	2,068.50
Enda Kenny TD	Individual/Taoiseach	1,635.00
Sean Kyne TD	Individual/TD	1,583.00
Antony Lawlor TD	Individual/TD	1,711.80
Dinny McGinley TD	Individual/TD	1,583.00
Mairead McGuinness, MEP, Mentrim, Drumconrath, Navan	Individual/MEP	1,692.60
Joe McHugh TD	Individual/Minister	1,643.00
Olivia Mitchell TD	Individual/TD	1,924.05
Mary Mitchell O'Connor TD	Individual/TD	1,648.00
Eoghan Murphy TD	Individual/TD	1,583.00

Total		98,752.29
Leo Varadkar TD	Individual/Minister	1,635.00
Liam Twomey TD	Individual/TD	1,515.00
David Stanton TD	Individual/TD	1,515.00
Alan Shatter TD	Individual/ TD	1,877.28
James Reilly TD	Individual/Minister	1,841.00
John Paul Phelan TD	Individual/TD	1,515.00
Joe O'Reilly TD	Individual/TD	1,671.80
John O'Mahony TD	Individual/TD	1,760.60
Fergus O'Dowd TD	Individual/Minister	1,583.00
Patrick O'Donovan TD	Individual/TD	1,515.00
Kieran O'Donnell TD	Individual/TD	1,979.25
Michael Noonan TD	Individual/Minister	2,060.50
Daniel Neville TD	Individual/TD	1,559.40

The Green Party

Name & address of donor	Description of donor	Value of donation
Brian F. Hurley, 63 GreenLawns, Skerries, Co. Dublin	Individual	2,445
Rita O'Sullivan, 12 Turvey Drive, Donabate, Co. Dublin	Individual	2,435
Total		4,880